

1 **Abstract**

2 Electrochemical oxidation of urea provides an approach to prevent excess urea emissions into the
3 environment while generating value by capturing chemical energy from waste. Unfortunately, the source
4 of high catalytic activity in state-of-the-art doped nickel catalysts for urea oxidation reaction (UOR) activity
5 remains poorly understood, hindering the rational design of new catalyst materials. In particular, the exact
6 role of cobalt as a dopant in Ni(OH)₂ to maximize the intrinsic activity towards UOR remains unclear. In
7 this work, we demonstrate how tuning the Ni:Co ratio allows us to control the intrinsic activity and number
8 of active surface sites, both of which contribute towards increasing UOR performance. We show how
9 Ni₉₀Co₁₀(OH)₂ achieves the largest geometric current density due to the increase of available surface sites
10 and that intrinsic activity towards UOR is maximised with Ni₂₀Co₈₀(OH)₂. Through density functional theory
11 calculations, we show that the introduction of Co alters the Ni 3d electronic state density distribution to
12 lower the minimum energy required to oxidize Ni and influence potential surface adsorbate interactions.

13 **Keywords**

14 **urea oxidation reaction; electronic structure; nickel-cobalt hydroxide;**
15 **electrocatalysis; DFT; sol-gel**

16

17 **Introduction**

18 Wastewater enriched with urea is an abundant and untapped source of energy generated by industrial
19 urea fertilizer production and human metabolic processes.¹ If untreated before release into the
20 environment, urea will decompose into toxic nitrogen oxides and cyanate salts, both of which are harmful
21 to humans and aquatic ecosystems.^{2,3} Traditional wastewater treatment methods to remove urea such as

22 high pressure-temperature hydrolysis, biological decomposition, and decomposition by strong oxidants,
23 provide sustainable solutions for closing nitrogen cycle, but fail to extract value from this energy-rich
24 compound.⁴ Electrochemical oxidation of urea is an attractive candidate to replace current urea-removal
25 methods as it enables the capture of the chemical energy stored in the bonds of urea, and is facilitated by
26 inexpensive catalyst materials.⁵⁻⁸ In this regard, UOR continues to attract considerable attention as an
27 alternative to direct water oxidation as an anodic reaction in the electrochemical generation of hydrogen
28 and CO₂ electrolysis to value-added products because of the lower voltage required to drive the reaction
29 as well as the aforementioned abundance of environment-polluting urea available in wastewater
30 streams.⁹⁻¹¹ Thus far, Ni(II-IV)-based materials such as oxides, hydroxides, sulfides, and others have shown
31 the best catalytic performance towards UOR compared to other catalysts due to the *in-situ* generation of
32 reactive nickel sites that act as oxidants towards urea.^{11,12} However, the activity of these materials is
33 known to become sluggish over time due the generation of carbonate at the surface over the course of a
34 reaction.¹³⁻¹⁵ To reduce changes in the surface and further improve the intrinsic activity of the catalyst
35 towards UOR, researchers have begun to investigate the performance of binary and ternary multimetal
36 electrocatalysts.⁵⁻⁸

37 Among the binary transition metal catalysts studied for UOR, mixtures of Ni and Co with non-zero
38 valences have attracted attention due to their increased current densities, reduced onset potentials, and
39 prolonged stability relative to other Ni(II-IV)-based systems mixed with a secondary metal.^{5,8,16,17} While
40 the optimal composition in Ni_{1-x}Co_x(OH)₂ catalysts is reported as Ni₉₀Co₁₀(OH)₂ or Ni₈₀Co₂₀(OH)₂ depending
41 on compositions studied, the nature of the enhancement and the cause for its maximization between 10-
42 20% Co incorporation still remains unclear (see table S2 in SI for a literature summary of Ni_{1-x}Co_x(OH)₂
43 based catalysts for UOR). Several studies have concluded that changes in electrical conductivity due to Co
44 incorporation or increases in the electrochemically active surface area are not the origin of enhanced
45 UOR.¹⁸⁻²⁰ In addition, it is known that adding Co can increase the number of Ni(IV) surface sites (postulated

46 to be the most active toward UOR).^{11,21,22} The number of Ni(IV) sites is expected to be maximized with a
47 Co incorporation for either Ni₆₀Co₄₀(OH)₂ or Ni₅₀Co₅₀(OH)₂, which conflicts with the trend discussed above
48 for the best performing Ni_{1-x}Co_x(OH)₂ UOR catalyst.^{17,18,21,22} Thus, the origin of UOR enhancement is
49 thought to be caused by Co-induced changes to the electronic structure of Ni however, more in-depth
50 studies are needed to verify this.²³⁻²⁵

51 Herein we explore the effect of Co incorporation on Ni UOR activity and investigate Co-induced
52 changes to Ni electronic structure by combining electrochemical analysis and density functional theory
53 (DFT) calculations. The prepared catalysts were characterized by energy dispersive X-ray spectroscopy
54 (EDX), powder X-ray diffraction (PXRD), and UV-Vis spectroscopy. Through electrochemical screening of
55 each composition by cyclic voltammetry (CV) we observed that the number of available surface sites and
56 their intrinsic activity can be tuned by altering the Co fraction in Ni_{1-x}Co_x(OH)₂. The influence of electronic
57 structure of neighboring Co atoms on the electronic structure of Ni in Ni(OH)₂ surface doped with Co was
58 elucidated by DFT, allowing us to draw conclusions about enhanced UOR activity.

59

60 **Experimental Methods**

61 Synthesis of Materials

62 **Synthesis of Ni_{1-x}Co_x(OH)_{2-y}Cl_y.** The synthesis of **Ni_{1-x}Co_x(OH)_{2-y}Cl_y** was adapted from elsewhere with
63 modifications to improve reaction mixing and temperature control.^{11,26} To begin, a total of 0.9 mmol of
64 Ni(II)Cl₂•6H₂O (Sigma; 99.9% trace metals basis) and Co(II)Cl₂•6H₂O (Sigma; 98% ACS Grade) was added
65 to centrifuge tubes and dissolved in 4.0 mL absolute ethanol (>99.9% ACS grade). The tubes were then
66 sonicated for < 10 s to ensure a homogenous distribution of metal ions was achieved followed by the fast
67 addition of 1.4 mL of propylene oxide (Sigma; ≥99.5% GC basis) (PO). Immediately after PO addition, the

68 tubes were capped and sealed with parafilm, then shaken using an Eppendorf Thermomixer C at 30°C at
69 450 RPM for 24 hours. Afterwards, each tube was filled with ~11 mL anhydrous acetone (Sigma; ≥99.9
70 HPLC Grade), then decanted to remove the supernatant which contained the majority of unreacted
71 precursors. The tubes were then filled with anhydrous acetone and allowed to sit for 24 hours to undergo
72 solvent exchange from the pores of the gel. After 24 hours, the supernatant was decanted and replaced;
73 this process was repeated three more times for a total of five solvent exchange cycles. After the final
74 solvent exchange, the tubes were decanted and dried using a rotary evaporator at 30°C under a vacuum
75 of ~730 mm Hg for 8 hours to form a xerogel. The xerogels were then ground into a powder and placed
76 under vacuum at 25°C for 60 hours to remove residual solvent.

77

78 Physical Characterization

79 **ICP-MS measurements.** Powdered catalysts (29-30 mg) were digested in 20 mL 2% HNO₃ for 72 hours in
80 glass scintillation vials. Two successive 10x dilutions were then performed to get a final total Co+Ni
81 concentration of approximately 100 ppm. Samples were submitted to the Metal Isotope Geochemistry
82 Laboratory in the Earth Science department at the University of Waterloo. Class A volumetric glassware
83 was used for preparing solutions used in this analysis. A 200 µL autopipette was calibrated and used for
84 diluting the digestate. All glassware and pipette tips were soaked in 2% HNO₃ prior to rinsing with MilliQ
85 water before use.

86 **SEM-EDX sample measurements.** Catalyst inks were made by mixing 2 mg of catalyst material with 1 mg
87 Vulcan Carbon Black (FuelCellStore), 400 µL absolute ethanol (>99.9% ACS grade) and 100 µL MilliQ water
88 (18.2 Ω). Ink mixtures were sonicated for 1 hour after which the catalyst ink was drop cast onto Toray 60
89 Carbon paper (FuelCellStore); the volume of ink deposited was adjusted to get 0.226 mg cm⁻² on each

90 sample. EDX analysis including elemental and phase mapping was performed on an FEI Quanta FEG 250
91 environmental scanning electron microscope.

92 **SEM and TEM imaging.** For high magnification imaging, catalyst inks were made by mixing catalysts with
93 MilliQ water (18.2 Ω) in a 4:3 mg : mL ratio and sonicated for 10 minutes. Ink droplets were dropcast onto
94 Cu/C TEM grids and imaged on a Hitachi HF3300 microscope. Low magnification imaging was performed
95 using an FEI Quanta FEG 250 environmental scanning electron microscope.

96 **PXRD sample preparation.** PXRD measurements were conducted at room temperature on a PANalytical
97 Empyrean diffractometer with Cu-K α radiation equipped with a PIXcel bidimensional detector. Powdered
98 samples were measured on zero-background substrate using a Bragg-Brentano geometry. Phase pattern
99 simulations were done by modifying the c axis of CIF files (β -Ni(OH)₂: ICSD-161894, β -Co(OH)₂: ICSD-
100 26763) to match the experimental interlamellar spacing. The modified CIF files used in the complete
101 integration method in real space (CIREALS) method described elsewhere reproduced the experimental
102 peak positions and relative order of intensity for both pure Ni and Co phases.²⁷

103 **UV-Vis measurements.** The absorbance spectra of powdered catalyst samples were measured by
104 reflectance UV-Vis using a R200-Angle Ocean Optics Reflection probe at a distance of ~3 cm with a
105 deuterium-halogen light source (DH-2000-BAL) and Ocean Optics Flame Miniature Spectrometer. The
106 background reflectance spectrum for all measurements was taken from a polished slab of PTFE.

107 **Raman Spectroscopy measurements.** Raman spectroscopy was conducted with a Renishaw inVia Raman
108 microscope. All spectra were acquired using a 532 nm laser filtered to 10% laser power with neutral
109 density filters. Each spectrum had an acquisition time of 300 seconds, except 100% Co which required 150
110 seconds due to laser damage. Spectra were analyzed in Renishaw WiRE V5.3 software to perform
111 polynomial baseline subtractions and curve fitting.

112

113 **X-ray photoelectron measurements.** X-ray photoelectron spectroscopy was performed using the
114 ThermoFisher Scientific K-Alpha X-ray photoelectron spectrometer. Samples were prepared by activating
115 anodes as described below, followed by immediately rinsing with MilliQ water and drying under a stream
116 of Ar. The as-prepared samples were stored under Ar prior to the analysis.

117

118 Electrochemical Assessment

119 **Anode Preparation.** Catalyst inks were made by mixing 2 mg of catalyst material with 1 mg Vulcan Carbon
120 Black (FuelCellStore) then adding 390 μL absolute ethanol (>99.9% ACS grade) and 100 μL MilliQ water
121 (18.2 Ω). The mixture was sonicated briefly (<3 s) to disperse the powder in the solvent before the addition
122 of 10 μL of Nafion D-520 dispersion (Alfa Aesar; 42118). Ink mixtures were sonicated for 1 hour, after
123 which five layers of catalyst ink were dropcast onto a $0.58\pm 0.04\text{ cm}^2$ piece of Toray 60 Carbon paper
124 (FuelCellStore) such that the total volume of ink deposited was adjusted to get 0.226 mg cm^{-2} on each
125 anode.

126 **Evaluation of UOR activity.** Evaluation of UOR activity was performed in 1M aqueous KOH (Sigma; $\geq 85\%$
127 ACS Grade) electrolyte containing 0.33 M urea (Sigma; $\geq 99.5\%$ ReagentPlus) in deionized water (18.2 Ω).
128 The electrolyte was purged with Ar prior to use. All electrochemical measurements took place in an
129 undivided three-electrode cell with a double junction Ag/AgCl (3.5M KCl) reference electrode and Pt mesh
130 counter electrode. Catalysts were first activated in 50 mL 1M KOH by CV cycles scanning from -0.4 to 0.8
131 V vs Ag/AgCl at 100 mV/s for 50 scans using a potentiostat (Biologic SP-300). This was followed by CV
132 cycles within the same range at 20 mV/s for 20 scans to achieve a steady state. CV was used to assess the
133 activity differences between activated catalysts with different Ni:Co ratios in 50 mL 1M KOH and 50 mL
134 1M KOH + 0.33M urea by scanning from -0.4 to 0.8 V vs Ag/AgCl at 20 mV/s for 10 scans. Potentials were

135 converted to V vs RHE using equation 1 below and assuming that the bulk pH was the same as the local
136 pH at the electrode.

$$137 \quad E_{RHE} = E_{Ag/AgCl,3.5M\ KCl} + 0.059\ pH + E^{\circ}_{Ag/AgCl,3.5M\ KCl} \quad (1)$$

138 Current densities were normalized by both the geometric surface area of the catalyst film and the number
139 of redox active surface sites (RASS). The RASS was determined by performing a linear integration of a
140 baseline subtracted current in the redox active region. The Butler-Volmer equation was first used to fit
141 the raw current data between 1.23-1.64 V vs RHE to subtract the theoretical OER current from the redox-
142 active region.²⁸ The capacitance current (from 0.8-1.23 V vs RHE) and remaining OER current (1.64-1.831
143 V vs RHE) were then fit to polynomials to construct a baseline. Each baseline was then subtracted from
144 the raw current in the corresponding potential region. All baselines for each composition with subtracted
145 current data are shown in the SI. To convert the charge from the integrated redox region into the number
146 of RASS, we assumed that the entire region was associated with a 1e⁻ transfer process, as reported
147 recently in work by *Anantharaj et al.*²⁹ Since, we observed a redox peak for Co(III) to Co(IV), we validated
148 this assumption by examining how the number of active surface sites would scale by approximating the
149 total number of electrons for the sum of both processes in the redox region based on the ratio of Ni:Co
150 (see SI for details). It should be noted that this assumption overestimates the total number of electrons
151 at low Co levels since the literature suggests that Co in Ni(OH)₂ is redox inactive at low concentrations.²²

152 **Theoretical Methods**

153 **PDOS and Charge Density Difference Calculations.** Density Functional Theory (DFT) calculations were
154 conducted using the Vienna Ab-initio Simulation Package (VASP) within the Python-based Atomic
155 Simulation Environment (ASE).³⁰⁻³⁴ To account for the self-repulsion of electrons in the d-orbitals that has
156 been previously reported to result in spurious occupation and bandgap prediction, the generalized
157 gradient approximation with Hubbard correction potential (GGA+U) method was used with the BEEF-vdW

158 exchange-correlation functional.³⁵⁻³⁷ Spin-polarization calculations were carried out in the
159 antiferromagnetic configuration with initialized magnetic moments of 1.6 μB and 2.2 μB for Ni and Co
160 atoms, respectively, which allowed us to get final magnetic moments similar to experimental values (See
161 Figures S29-33). The $\beta\text{-Ni(OH)}_2$ bulk unit cell (mp-27912 primitive cell structure) was relaxed until the
162 atomic forces were minimized to be less than 0.05 eV/Å using an energy cut-off of 800 eV and sampled
163 with a Monkhorst-Pack k-point mesh of (16x16x8); this cell relaxation was carried out twice consecutively
164 to remove Pulay stress from the final optimized structure. The optimized bulk cell was then propagated
165 into a (2x2x4) supercell with a vacuum length of 15 Å between repeating layers in the z direction.
166 Interactions between periodic images were decoupled in the z direction with a dipole correction³⁸. For
167 geometry optimizations, the bottom two layers of the supercell had their positions constrained and the
168 rest of the cell was relaxed with an energy cut-off of 500 eV and sampled with a with a Monkhorst-Pack
169 k-point mesh of (4x4x1). To calculate the projected density of states and the charge density difference,
170 the optimized (2x2x4) supercells first underwent a self-consistent calculation with an energy cut-off of
171 500 eV and sampled with a Monkhorst-Pack k-point mesh of (4x4x1), to get an approximation of the
172 starting wavefunctions and charge density for use in subsequent calculations. Following this, a non-self-
173 consistent calculation starting from the previous wavefunctions and charge densities sampled with a
174 Monkhorst-Pack k-point mesh of (9x9x1) was conducted. To obtain the projected density of states,
175 VASPKIT was used to parse the calculated data.³⁹ The charge density differences of Co doped surfaces
176 were generated in VESTA based on equation 2 below.⁴⁰

177
$$\Delta\rho_{\text{doped surface}} = \rho_{\text{doped supercell}} - \rho_{\text{isolated dopant atom(s)}} +$$

178
$$\rho_{\text{isolated Ni atom(s) in dopant site(s)}} - \rho_{\text{undoped supercell}} \quad (2)$$

179

180 **Determination of Hubbard Potentials.** Due to the large variation of U potentials for Ni and Co oxides and
181 oxyhydroxides, along with the lack of reported U potentials for Ni and Co in the β -M(OH)₂ lattice, we
182 systematically determined the correct potentials by evaluating two of the most common methods: 1)
183 linear response theory and 2) optimizing with different values of U and comparing results to known
184 experimental parameters. When evaluating the results of linear response theory based on the script
185 posted in the VASP manual, U=4.64eV for Ni in β -Ni(OH)₂.^{41,42} We found that when used in self-consistent
186 calculations, this value of U resulted in unrealistic bandgap and local Ni magnetic moments compared to
187 the experimental literature ($E_g \sim 3.0$ -3.5 eV; $2.0 \pm 0.2 \mu\text{B}$)^{43,44}, indicating that the electronic states have not
188 been fully corrected. In contrast, fitting to experimental parameters provided reasonable results at the
189 cost of an increased number of computations. From the TDOS of a (2x2x2) slab and fitting to experimental
190 bandgaps, we found that the optimal U parameters for Ni and Co were 5.5 and 3.72 eV, respectively.

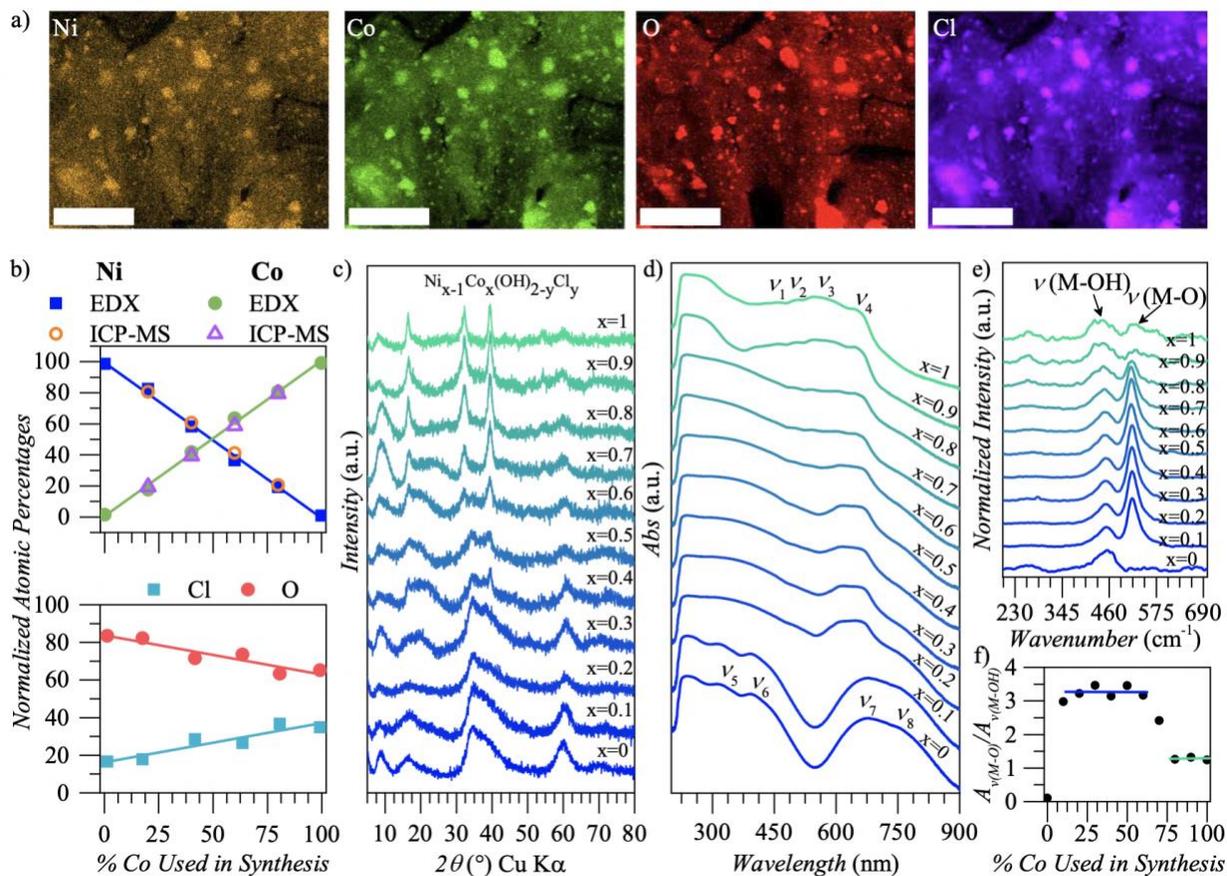
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192 **Results and discussion**

193 **1: Catalyst characterization**

194 Inspired by recent reports of high UOR activity catalysts and the known ability to achieve
195 homogenous doping, we optimized the epoxide sol-gel synthesis to controllably produce Ni_{1-x}Co_x(OH)₂
196 catalysts with specific Ni:Co ratios.^{11,26,45} In order to verify that the element distribution is uniform, select
197 Ni:Co sol-gel catalysts were imaged by SEM with spatial EDX mapping. As is evident from Figure 1a and
198 Figures S1-S5, the mixing of metal cations across the surface was homogeneous. In addition, Figure 1b
199 shows that the experimentally determined atomic ratio of Ni:Co by both EDX and ICP-MS was in good
200 agreement with the ratio of metal precursors used in synthesis (see Figures S1-S6 for additional EDX data).
201 Selected area EDX spectra show that the Cl content rises with increasing Co incorporation, suggesting
202 different stoichiometric ratios between the pure Ni and Co phases. To better understand the atomic

203 structure of the Ni and Co phases and their evolution with changing Ni:Co ratio, we used a combination
 204 of powder X-ray diffraction (PXRD), UV-Vis Spectroscopy, Raman Spectroscopy, and X-ray photoelectron
 205 spectroscopy (XPS) to extract structural and electronic changes.



206
 207 Figure 1: a) SEM-EDX spatial mapping of $\text{Ni}_{20}\text{Co}_{80}(\text{OH})_2$ on carbon fiber paper. Scale bars are 20 μm . b)
 208 Change in atomic percentages of Ni, Co, Cl, and O measured by selected area EDX with additional ICP-MS
 209 characterization for Ni and Co. Ni-Co and Cl-O atomic percentages were normalized by either $\text{M}/(\text{Ni}+\text{Co})$ or
 210 $\text{X}/(\text{Cl}+\text{O})$. c) PXRD of $\text{Ni}_{1-x}\text{Co}_x(\text{OH})_2$ catalysts on a zero-background substrate. d) Normalized absorbance UV-
 211 Vis spectra of $\text{Ni}_{1-x}\text{Co}_x(\text{OH})_2$ catalyst powders. e) Raman spectra of M-OH and M-O vibrations in Ni_{1-x} -
 212 $\text{Co}_x(\text{OH})_2$ catalysts. f) Raman spectroscopy correlation between $\nu(\text{M-OH})$ and $\nu(\text{M-O})$ peak areas from (f).

213 The PXRD patterns in Figure 1c show a gradual transition between the pure Ni phase ($x=0$) and
214 pure Co phase ($x=1$), both of which appear to be the α - polymorphs of $\text{Ni}(\text{OH})_2$ and $\text{Co}(\text{OH})_2$ and match
215 the results obtained from other Ni or Co epoxide sol-gel protocols, calculated PXRD patterns (see Figure
216 S7 in the SI), and XRD patterns reported in the literature.^{46–48} Qualitatively, the peak widths became
217 narrower with increasing Co incorporation. This trend can be attributed to increased crystallinity of $\text{Ni}_{1-x}\text{Co}_x(\text{OH})_2$
218 with increasing Co content, which was confirmed by high magnification transmission electron
219 microscopy (TEM) imaging (Figure S9). While all studied compositions showed uniform surface coverage
220 based on conventional scanning electron microscopy (SEM) analysis (Figure S10), high magnification TEM
221 and SEM analysis revealed an increase in the number and size of observable crystallite domains and an
222 associated change in nanoscale surface roughness. This trend in the morphology is in agreement with the
223 commonly observed increase in the electrochemically active surface area (ECSA) and single crystal size in
224 $\text{Ni}_{1-x}\text{Co}_x(\text{OH})_2$ with increasing Co content.^{19,20}

225 From the UV-Vis absorption spectra in Figure 1d, a gradual transition between the pure Ni and Co
226 phases can be observed. In particular, the pure Ni phase in this work ($x=0$) has transitions assigned to Ni^{2+}
227 in an octahedral environment ($393 \text{ nm } ^3\text{T}_{1g}(\text{P}) \leftarrow ^3\text{A}_{2g}(\text{F})$; $678 \text{ nm } ^1\text{E}_g(\text{G}) \leftarrow ^3\text{A}_{2g}(\text{F})$ and a shoulder between
228 $719\text{-}760 \text{ nm } ^1\text{E}_g(\text{D}) \leftarrow ^3\text{A}_{2g}(\text{F})$) which have been previously reported for $\text{Ni}(\text{OH})_2$ phases.^{49,50} In addition to
229 this, the transition at 310 nm suggests the presence of Ni^{3+} based on reports of a $\text{Ni}(\text{III})$ transition in Ni_2O_3
230 and $\text{Ni}(\text{III})$ complexes being in a similar range.^{50,51} The $\text{Co}(\text{OH})_2$ phase shows the presence of Co^{2+}
231 transitions in octahedral ($462 \text{ nm } ^4\text{T}_{1g}(\text{P}) \leftarrow ^4\text{T}_{1g}(\text{F})$; $510 \text{ nm } ^4\text{A}_{2g}(\text{F}) \leftarrow ^4\text{T}_{1g}(\text{F})$ and tetrahedral ($546 \text{ nm } ^4\text{T}_1(\text{P}) \leftarrow ^4\text{A}_2(\text{F})$;
232 $641 \text{ nm } ^4\text{T}_2(\text{F}) \leftarrow ^4\text{A}_2(\text{F})$) environments.^{49,52–55} The presence of the tetrahedral Co
233 environment in a layered hydroxide structure was previously demonstrated to occur in the presence of
234 hydroxide substitution with chloride using both PXRD Rietveld refinements and X-ray absorption
235 spectroscopy.⁵⁴ Based on these results, we hypothesize that the origin of the linear correlation between

236 Co and Cl concentrations observed in the elemental analysis is caused by the formation of tetrahedral Co
237 sites in the lattice.

238 The calculated binding energies showed that the Ni 2p and Co 2p peaks are reduced with
239 increasing fraction of Co incorporated in the catalyst (Figure S14). The change of binding energies for the
240 Ni 2p_{1/2} and 2p_{3/2} states typically observed in XPS for Ni oxides and hydroxides was previously attributed
241 to the nature of the ligand coordinated to Ni.⁵⁶ The reduction in binding energy is believed to originate
242 from an increase of kinetic energy of the outgoing photoelectrons caused by the localization of
243 unoccupied orbitals right above the Fermi level in a potential well.⁵⁶ In other words, the more unoccupied
244 states become localized in the potential well, the larger the reduction in binding energy of the Ni 2p peaks
245 we would expect to see. It is worth noting that the Co 2p peaks are moving towards the pure Co phase
246 sample positions, while the Ni 2p peaks are moving below the pure Ni phase (Figure S14). This trend
247 suggests that increasing the Co concentration increases the number of electrons that are localized at the
248 Ni centers in these catalysts. During electrolysis, the valence states of catalysts of this type tend to
249 increase, based on the reported *in situ* studies.^{28,57,58}

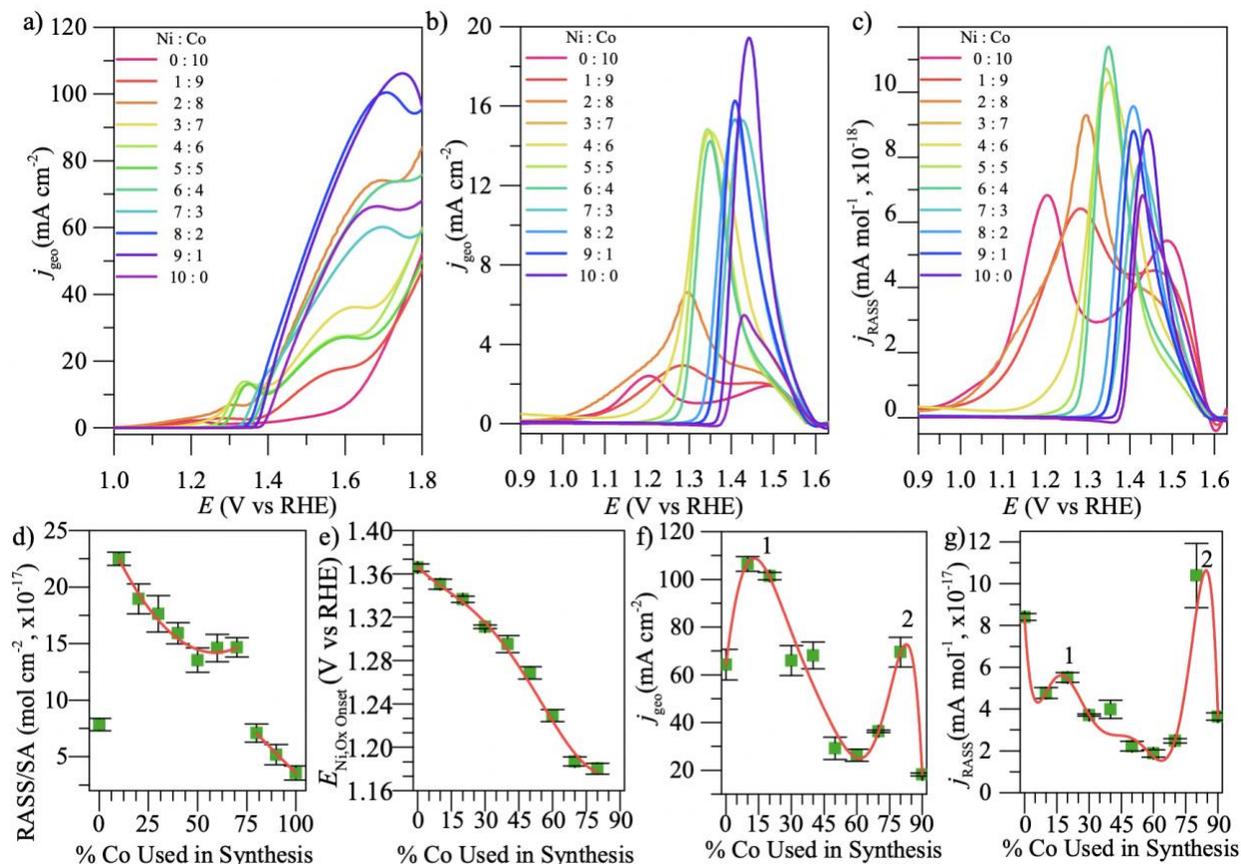
250 Raman spectroscopy measurements (Figure 1e) show that the pure nickel hydroxide phase has a
251 peak at 455 cm⁻¹ wavenumbers which was assigned to the Ni-OH lattice vibration ($\nu(\text{M-OH})$ in Figure 1e).
252 Since this peak is in the range of reported experimental peak assignments for α - and β -Ni(OH)₂ vibrational
253 modes (α - peaks 451-464 cm⁻¹; β -peaks 445-453 cm⁻¹), we cannot assign this peak to the Ni-OH lattice
254 vibration from either of these two polymorphs.^{48,59} The introduction of 10% Co led to the emergence of a
255 new peak at 517 cm⁻¹ ($\nu(\text{M-O})$ in Figure 1e), which could originate from proton vacancies analogous to
256 NiOOH regions within the bulk of the crystal lattice, as was previously reported for Ni_{1-x}Co_x(OH)₂ with Co
257 concentrations as low as 1%.^{60,61} The analysis of the ratio between the peak areas for $\nu(\text{M-O})$ and $\nu(\text{M-OH})$
258 OH) modes (Figure 1f) revealed three regions across the composition range in these materials: 1) M-OOH
259 rich region (blue line), 2) transition region (red line), and 3) M-OOH deficient region (green line). The

260 transition region correlates with the key changes in the PXRD patterns and UV-Vis spectra correlates and
261 confirms the change in the number of M-OOH sites in the structure of $\text{Ni}_{1-x}\text{Co}_x(\text{OH})_{2-y}\text{Cl}_y$.

262 **2: Electrochemical measurements**

263 The influence of Co on the electrochemical behaviour of the synthesized catalysts was probed by
264 performing CV scans at 20 mV/s on activated materials (see experimental methods for the activation
265 procedure) in 1 M KOH. Since UOR is reported to occur on oxidized $\text{Ni}(\text{OH})_2$, we only show the anodic
266 traces of all CV measurements in the main text (see Figure S16 for full CV scans). The electrochemical
267 activation procedure performed prior to electrochemical characterization removed all Cl from the surface
268 of the electrode as was confirmed by XPS analysis of the anodes before and after activation (Figure S15).
269 Increasing the Co content in the catalyst material alters the position, width, and geometric current density
270 (GCD) for the redox reactions associated with the oxidation of Ni and Co (Figure 2a).^{12,57} The redox-active
271 potential range increases with increasing Co incorporation along with a decrease in integrated area (Figure
272 S18). From further analysis of the redox activity in KOH, we found that the Ni onset potential shifts towards
273 lower potentials with increasing Co incorporation as predicted by the inductive effect (Figure 2e). In the
274 context of this work, the inductive effect occurs by introducing a weaker Lewis acid than the parent metal,
275 i.e. $\text{Co}(\text{II})$ in a $\text{Ni}(\text{II})$ matrix, which pushes electron density towards the parent metal and shifts the
276 antibonding states toward the Fermi level, resulting in a decrease in the redox potential of Ni.⁶² This
277 decrease in redox potentials is well known to reduce the intrinsic oxygen evolution reaction (OER) activity
278 of Ni surface sites. Hence, this evidence supports the notion that Co modulates the electronic states in
279 $\text{Ni}(\text{OH})_2$. Furthermore, it was suggested that Co shifts the electronic states of Ni by changing the energy
280 of the O 2p states that bond with the Ni 3d states. This specific electronic state modulation route has not
281 been explicitly demonstrated the $\text{Ni}_{1-x}\text{Co}_x(\text{OH})_2$ system.

282 We note that Co is redox-active in a similar region as Ni and can potentially act as an active site
283 for OER. In addition to Co having an inductive effect on neighbouring Ni sites, Ni could also have an
284 inductive effect on the Co sites, shifting the Co redox potentials to more positive values, thereby making
285 any attempt of deconvoluting the true Ni and Co redox peaks with confidence difficult. Hence, to
286 normalize for the intrinsic activity we combined two classical electrochemistry approaches that were
287 described recently in the context of doped Ni(OH)₂ materials.^{28,29} First, baselines were constructed to
288 capture the capacitance current and OER current by combining a polynomial fit with the Butler-Volmer
289 equation such that, once subtracted from the raw current, the remainder only shows the faradaic current
290 related to Ni and Co redox reactions (Figures 2b-c; see experimental for fitting details). The area under
291 the redox-active region was then integrated with a linear baseline to extract the charge related to the
292 oxidation of all redox-active sites. We then normalized the charge by the elementary charge of 1 electron
293 to determine the redox active surface sites (RASS; discussed in detail in the SI). By examining the change
294 in RASS before and after evaluating UOR activity we were able to evaluate the stability of materials as a
295 function of Co incorporation (Figure S20; in the SI). This analysis showed that the addition of Co improves
296 the stability but does not change significantly with increasing Co doping (see the SI for details).



297

298 Figure 2: a) Anodic CV sweeps of activated Ni_{1-x}Co_x(OH)₂ catalysts in 1M KOH with 0.33M urea at 20 mV/s
 299 normalized by the geometric surface area. b) Anodic CV sweeps of activated Ni_{1-x}Co_x(OH)₂ catalysts in 1M
 300 KOH at 20 mV/s normalized by the geometric surface area with OER current subtracted. c) Anodic CV
 301 sweeps of activated Ni_{1-x}Co_x(OH)₂ catalysts in 1M KOH at 20 mV/s normalized by the number of RASS with
 302 OER current subtracted. d) Change in the number of RASS normalized by surface area with increasing Co
 303 concentration in Ni_{1-x}Co_x(OH)₂ catalysts. e) Change in Ni oxidation onset potential with increasing Co
 304 concentration in Ni_{1-x}Co_x(OH)₂ catalysts. f) Change in maximum GCD of UOR peak with increasing Co
 305 concentration in Ni_{1-x}Co_x(OH)₂ catalysts. g) Change in maximum current density per number of RASS of
 306 UOR peak with increasing Co concentration in Ni_{1-x}Co_x(OH)₂ catalysts.

307

308 With the normalized baseline and the OER-deconvoluted current in Figure 2c, the peak current
309 per RASS is maximized at $\text{Ni}_{60}\text{Co}_{40}(\text{OH})_2$ suggesting that the intrinsic activity towards oxidizing Ni is
310 maximized here. When comparing how the number of RASS per geometric surface area change with
311 composition (Figure 2f), we noticed that as the amount of Co increased, the number of RASS decreased
312 in a semi-linear fashion until the inflection at $\text{Ni}_{40}\text{Co}_{60}(\text{OH})_2$. The deviation from the qualitatively linear
313 trend coincides with the appearance of $\text{Co}(\text{OH})_2$ features in the PXRD (Figure 1c) and redox curves (Figure
314 2c), suggesting that this composition marks a transition point in both the structure and electrochemical
315 behaviour towards increased $\text{Co}(\text{OH})_2$ characteristics.

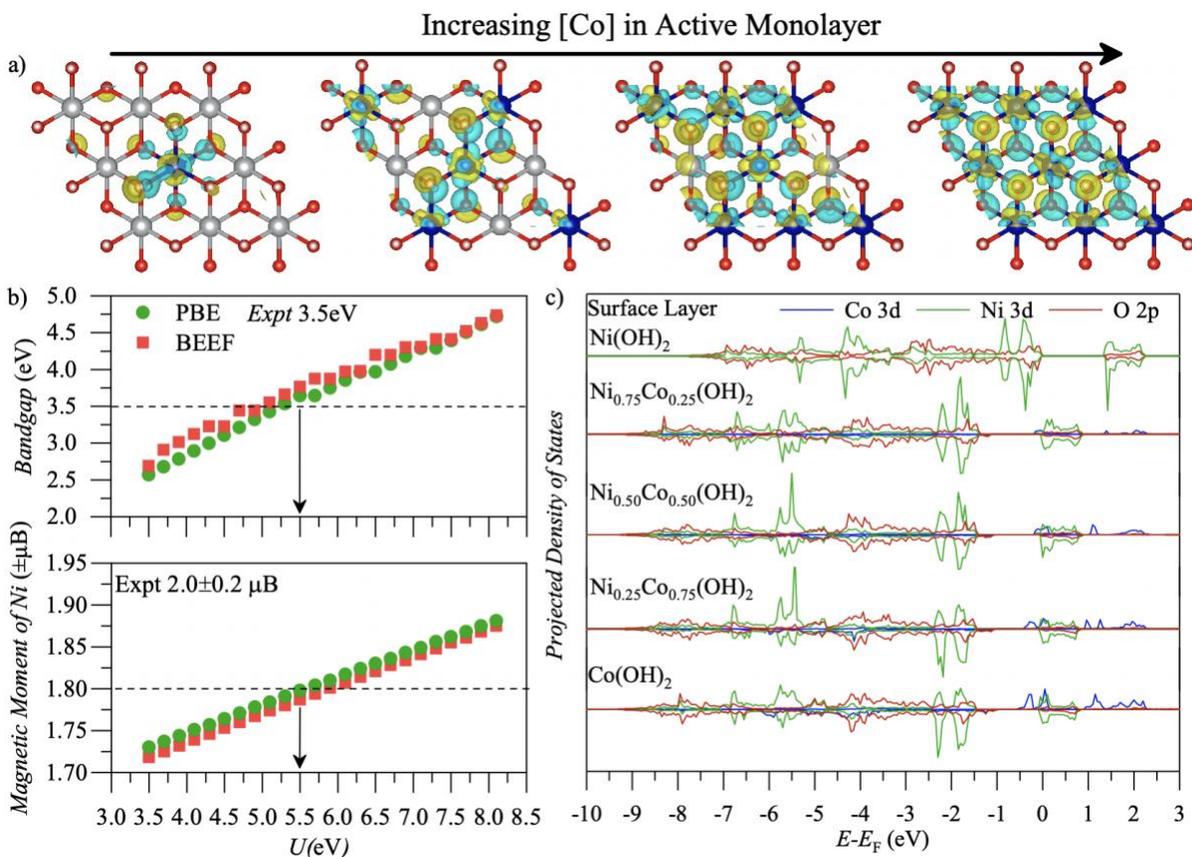
316 To understand the UOR performance of different activated $\text{Ni}_{1-x}\text{Co}_x(\text{OH})_2$ catalysts, we performed
317 CV as described in the experimental section. Figure 2a shows how the GCD differs as a function of Co
318 composition in the catalyst. The highest current density was achieved with $\text{Ni}_{90}\text{Co}_{10}(\text{OH})_2$, similar to what
319 has been previously reported for $\text{Ni}_{1-x}\text{Co}_x(\text{OH})_2$ hydroxide catalysts for UOR (see Table S1, S2, and S3).¹⁷
320 Furthermore, we achieved a similar UOR response for the $\text{Co}(\text{OH})_2$ phase as *Zhang et al.* which shows an
321 increase in current in the presence of urea before the OER onset.¹¹ To analyse how the Co composition
322 influenced UOR activity, the geometric and RASS-normalized peak current densities (Figures 2f-g) were
323 plotted. In the GCD trend (Figure 2f), there are two clear peaks (denoted as 1 for $\text{Ni}_{80}\text{Co}_{20}(\text{OH})_2$ and 2 for
324 $\text{Ni}_{20}\text{Co}_{80}(\text{OH})_2$ in the figure) that have larger GCDs than $\text{Ni}(\text{OH})_2$, with a valley at $\text{Ni}_{40}\text{Co}_{60}(\text{OH})_2$, the
325 transition point mentioned above. Interestingly, when normalized by RASS (Figure 2g), peak 1 becomes
326 smaller for pure $\text{Ni}(\text{OH})_2$ while peak 2 relatively increases. This change in the trend suggests that peak 1
327 originates from maximizing the number of RASS participating in the reaction, while peak 2 is caused by
328 maximization of the intrinsic activity of the catalyst towards UOR.

329 **3: DFT calculations**

330 In general, numerous reports indicate that changing the electronic structure of Ni is the most
331 promising strategy for maximizing the intrinsic activity of UOR.⁷ To investigate how Co will change the
332 electronic states in the Ni_{1-x}Co_x(OH)₂ catalysts and subsequently deduce how this may influence intrinsic
333 activity towards UOR, we performed DFT calculations for structures with increasing Co doping. It has been
334 established that the degree of modification of the electronic structure depends on the way the dopant is
335 incorporated into the catalyst and the concentration of the dopant.^{45,63} While cation substitution can
336 induce several forms of structural disorder in α - or β - polymorphs of Ni(OH)₂ (point defects, stacking
337 faults, intercalation of foreign ions between layers, and different degrees of hydration, and α/β -
338 interstratification to name a few), it is not necessary to model them to observe the effects Co atoms have
339 on the electronic states in Ni_{1-x}Co_x(OH)₂ catalysts.⁴⁸ We chose to use Ni(OH)₂ as the base material in our
340 model due to observations in this work and the literature that Co sites have very little activity towards
341 UOR.^{11,24} For both Ni(OH)₂ and Co(OH)₂, it is known that through both electrochemical activation and
342 ageing in KOH electrolyte that intercalated ions (e.g. Cl⁻ in this work) and water are removed from
343 between the layers, resulting in the material's transformation into the β - phase which is the most
344 thermodynamically stable phase for both Ni(OH)₂ and Co(OH)₂.^{11,64,65} Even though other different phases
345 and materials such as α -Ni(OH)₂ and γ -NiOOH are known to form *in situ*, β -Ni(OH)₂ is likely the most
346 dominant phase in our experiments due to chemical ageing prior to electrochemical testing. Thus, we
347 modelled our system by studying the change in the electronic structure of β -Ni(OH)₂ with increasing
348 concentration of Co in the top layer.

349 The initial magnetic moments in our models were set to be antiferromagnetic between
350 neighbouring layers (along the *c* axis) based on neutron diffraction and magnetometer experiments
351 reported in the literature.^{43,44} To account for the self-repulsion of electrons in the d-orbitals that have
352 been previously reported to result in inaccurate occupancies and band gaps, the generalized gradient
353 approximation with a Hubbard correction potential (GGA+U) method was used with the BEEF-vdW

354 exchange-correlation functional.³⁵⁻³⁷ From an examination of the Hubbard potentials determined in the
355 literature, we noticed two key points. First, reports that determined U for Ni(II), did so for NiO or NiOOH
356 using the Perdew-Burke-Ernzerhof (PBE) functional (See Table S4 in the SI).⁶⁶ In addition, these reported
357 values vary between 4-7 eV depending on the method used.⁶⁷⁻⁷⁰ Since it is not clear which value should
358 be used, we decided to first compare the two most commonly used methods to determine the Hubbard
359 potential in semiconductor materials to ensure that our calculation of the electronic state was accurate.



360
361 Figure 3: a) Charge density difference of Co doped surface from undoped surface. Yellow isosurfaces
362 represent electron density depletion, while blue isosurfaces represent electron density accumulation. The
363 sign of all charges used in calculations was positive. b) Changes in calculated bandgap and local magnetic
364 moments of Ni in bulk β -Ni(OH)₂ with different Hubbard potentials applied to Ni c) Projected density of

365 states showing the electronic state of $2 \times 2 \times 4$ β -Ni(OH)₂ with increasing Co concentration in the surface
366 layer of the supercell.

367

368 The first method is linear response theory, which is based on determining how the number of
369 electrons at the atom of interest changes between self-consistent and non-self-consistent calculations
370 over a range of Hubbard potentials.⁴¹ A series of calculations were carried out over a range of U values
371 (−0.20 to +0.20 V) for the bulk β -Ni(OH)₂ unit cell, resulting in a predicted Hubbard potential of 4.64 eV
372 (see Figure S21 in the SI for calculation details).⁴² Then, we conducted a series of calculations that consist
373 of two-unit cell relaxations followed by one geometric relaxation (for calculation details, see SI). We then
374 analyzed how the bandgap of the material from the density of states, and the local magnetic moment of
375 Ni changed as a function of U. With this approach, an optical bandgap and the local magnetic moment of
376 Ni that was similar to the experimental measurements for β -Ni(OH)₂ ($E_g \sim 3.0$ – 3.5 eV; 2.0 ± 0.2 μ B) was
377 achieved with a Hubbard potential of 5.5 eV (Figure 3b).^{43,44} It is worth noting that we also contrasted the
378 difference between using PBE and BEEF functionals for these calculations and found that they both follow
379 a nearly identical linear trend. Following these results, U for Co(II) in the bulk β -Co(OH)₂ unit cell was
380 determined by matching the bandgap to the experimental value of 2.85 eV (see Figure S22 in the SI).⁷¹ For
381 Co, the value of U was found to be 3.72 eV, which is within the range of reported values of Co(II) in Co
382 oxides (3–8 eV).^{68,72–74} From these results, Hubbard potentials of 5.5 eV and 3.72 eV were used for Ni(II)
383 and Co(II) for all remaining calculations in this work.

384 To understand how increasing the Co fraction in Ni_{1-x}Co_x(OH)₂ catalysts would alter the electronic
385 structure, we first calculated the change in electron charge density from the pristine β -Ni(OH)₂ surface by
386 doping the top monolayer in 25% increments, as shown in Figure 3a. Here, we can see that the charge
387 density difference (CDD) surrounding the hydroxide moieties changes by decreasing the density along

388 with the Co-OH bond. The excess charge density is then distributed between the neighbouring Ni atoms
389 bound to the perturbed hydroxide. This observation coincides with the experimental result that shows
390 the redox potential continuously shifting towards more negative values based on the inductive effect
391 described above. Furthermore, as the concentration of Co in the monolayer increases, we see that the
392 charge accumulation becomes more aligned with the Ni-OH bond and that the charge density distribution
393 surrounding the Ni atoms is perturbed.

394 While the observations in the CDD maps confirm the inductive effect occurs, we still lack an
395 understanding of which electronic states are responsible for the observed changes. To address this, we
396 performed projected density of states (PDOS) calculations using the same structural models used in the
397 CDD calculations, as seen in Figure 3c. It appears that the addition of Co to the surface layer alters the Ni
398 3d states in several different ways. First, the anti-bonding states are shifted down monotonically as Co
399 doping increased, which would alter the adsorption energy of different reaction intermediates in addition
400 to oxidizing Ni. Hence, these results explain the experimental trends observed for the change in valence
401 states for the Ni 2p and Co 2p measurements in Figure S14. Furthermore, we observed large changes in
402 the Ni 3d density distribution with increases in Co concentration through an orbital decomposition of the
403 projected density of states (see Figures S23-S27). Each decomposed projected state density will
404 continuously shift downwards with increasing Co content of the surface layer, with the largest shift in
405 energy occurring at the transition from 0 to 25% Co. The maximum population of each state was found
406 to change when transitioning from 25 to 75% Co. In particular, the density of the majority spin of the $3d_{x^2-y^2}$
407 y^2 and $3d_{xy}$ states at -1.80 eV was reduced, while the state population maxima for the majority spin at -5
408 to -6 eV were gradually increased in density (Figures S24-25). The $3d_{z^2}$ state has a similar decrease in
409 population for the majority spin at -1.80 eV, but a larger increase in the majority spin between -5 to -6 eV.
410 Additionally, as the Co content in the surface layer increases there is an increase in the population of the
411 minority spin at around -1.80 eV. The $3d_{xz}$ and $3d_{yz}$ orbital states, in contrast to the previously mentioned

412 Ni 3d-states have the smallest overall change in population density when increasing the amount of Co in
413 the surface layer, which is likely caused by the low occupation of these states in pure β -Ni(OH)₂. Therefore,
414 we can conclude that while all five Ni 3d states experience a similar downward shift in energy, the change
415 in population density distribution altered by increasing the amount of Co atoms in the surface layer is
416 most significant for the Ni 3d_{x²-y²}, 3d_{xy}, and 3d_{z²} states. The surface Co composition ratios where the
417 population densities are maximized (25% Co for the 3d_{x²-y²} and 3d_{xy} states and 75% Co for the 3d_{z²} state)
418 coincides with the experimental trends observed in this work for the change in electrochemical intrinsic
419 activity towards UOR. This confirms that while the UOR activity on Co sites is very low compared to Ni
420 sites, we can tune the electronic structure of Ni sites to maximize the intrinsic site activity of the anode
421 towards UOR.

422 **Conclusion**

423 In summary, we demonstrated that changing the Co fraction in Ni_{1-x}Co_x(OH)₂ catalysts allowed us
424 to tune the number of redox-active surface sites and the intrinsic activity of each site towards UOR. We
425 found that the geometric current density for UOR was maximized for Ni₉₀Co₁₀(OH)₂ due to optimizing the
426 number of redox-active surface sites that could participate in the reaction. Interestingly, the current
427 density per number of redox-active sites was maximized for Ni₂₀Co₈₀(OH)₂, demonstrating an increase in
428 intrinsic activity. To determine a theoretical explanation for the maximization of intrinsic activity at
429 Ni₂₀Co₈₀(OH)₂, we performed density functional theory calculations to understand how the electronic
430 structure of β -Ni(OH)₂ catalysts changes with increasing Co doping. We first systematically determined
431 the correct Hubbard potentials for Ni and Co for our model to best predict the electronic properties of β -
432 Co(OH)₂ and β -Ni(OH)₂. The charge density difference between undoped and surface doped (2x2x4) β -
433 Ni(OH)₂ supercells were determined, showing that as we increase the Co fraction in the top layer more
434 electron density is pushed towards the Ni atoms. Projected density of states calculations showed that

435 with increased Co incorporation in the surface layer the Ni 3d states experience a downward shift in
436 energy and redistribution of orbital density. The projected density of states was then decomposed into
437 each Ni 3d orbital, which demonstrated that while each state is lowered in energy with increased Co
438 doping, unique features of the state density were enhanced for 25 and 75% Co incorporation in the surface
439 layer. These results coincided with the two peaks in the experimentally observed intrinsic activity towards
440 UOR for $\text{Ni}_{80}\text{Co}_{20}(\text{OH})_2$ and $\text{Ni}_{20}\text{Co}_{80}(\text{OH})_2$, revealing that multiple features in the Ni 3d electronic structure
441 will have a significant influence over UOR performance. The altered Ni 3d states are likely related to
442 changes in the adsorption and may stabilize certain reaction intermediates. To better understand how
443 changes in the electronic structure affect specific intermediates, follow up studies should be focused on
444 elucidating a detailed reaction mechanism both experimentally and theoretically on doped systems.

445

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461

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